

Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
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R 121018Z AUG 76
FM AMCONSUL FRANKFURT
TO SECSTATE WASHDC 5099
AMEMBASSY BONN

C O N F I D E N T I A L FRANKFURT 6064

EXDIS

E.O. 11652: GDS
TAGS: PFOR, SREF, US, UR, IS
SUBJECT: SOVIET JEWS WHO CHANGE DIRECTION IN VIENNA

REF : A. STATE 198164, B. ROME 12467.

1. IN TEMPORARY ABSENCE THIS WEEK OF OUR INS CHEIF WE HAVE NOT DISCUSSED THE PRACTICAL ASPECTS OF PROPOSAL AND PREFER TO DO SO ONLY WHEN HE RETURNS. IT WOULD HELP IN THIS CONNECTION TO KNOW WHAT "SUBSTANTIAL PROPORTION" (PARA 3, REF B) MEANS IN TERMS OF APPROXIMATE NUMBERS. PENDING THIS FURTHER IN-HOUSE DISCUSSION OUR PRELIMINARY ASSESSMENT IS THAT IMPLEMENTATION (A) WOULD MEAN VERY SUBSTANTIAL ADDITIONAL WORKLOAD AND (B) PROBLEM CAN BE MANAGED BY VARIOUS MEANS, INCLUDING TDY INSPECTORS.

2. APART FROM PRACTICAL ASPECTS IT MIGHT BE ADVISABLE NOT TO ASSUME THAT HAVING VOLGAS ARRANGE TO HAVE A CONSIDERABLE NUMBER OF "DROP-OUTS" TRAVEL TO FRANKFURT FOR PROCESSING WOULD ENTAIL NO POLITICAL OR PUBLIC RELATIONS PROBLEMS. REF B PROPOSES IN EFFECT TO SHIF FROM ITALY TO THE FRG NOT ONLY A CONSIDERABLE NUMBER OF REFUGEES FOR PROCESSING BUT ALSO A "SUBSTANTIAL" PORTION OF THE RESIDUAL PROBLEM OF THOSE WHO WILL REMAIN HERE BECAUSE THEY ARE INELIGIBLE FOR ADMISSION TO THE U.S. ON POLITICAL CRIMINAL, OR OTHER GROUNDS. THUS WE WOULD BE CREATING HERE THE SAME PROBLEM POSED BY THE APPROXIMATELY 400 INELIGIBLES NOW IN

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ITALY. WE SHOULD CERTAINLY EXPECT THAT THE GERMANS

WILL RAISE WITH US THE QUESTION OF WHAT HAPPENS TO THOSE FOUND INELIGIBLE FOR ADMISSION TO THE U.S. IF AND WHEN THE PROPOSAL IN REFTELS IS MADE TO THEM, PRESUMABLY IN BONN.

3. WE ARE NOT PREPARED TO SAY WHETHER AND HOW AN ACCUMULATION OF REJECTED CONDITIONAL ENTRY APPLICANTS IN THIS AREA MIGHT EVENTUALLY AFFECT THE FRG'S LIBERAL POLICY ON REFUGEES. WOULD NOT BE HOWEVER THAT FRANKFURT SPECIFICALLY (AND WITH SOME JUSTIFICATION) HAS THE REPUTATION NOT ONLY AS A CENTER OF POLITICAL RADICALS BUT ALSO AS GERMANY'S CRIME CAPITAL. ALTHOUGH THE SUBJECT IS FOR A NUMBER OF REASONS TREATED DELICATELY IN THE PRESS AND PUBLIC COMMENTS, THE FRANKFURT CRIMINAL SCENE INCLUDES A LARGE NON-GERMAN FOREIGN COMPONENT. IT IS A SITUATION WHICH CONTRIBUTES TO SOME PREVAILING SUB-SURFACE RESENTMENT AGAINST ELEMENTS OF THE FOREIGN POPULATION. WE ARE NOT SAYING THAT TOME'S PROPOSAL SHOULD NOT BE CARRIED OUT BUT ONLY THAT THE ABOVE CONSIDERATION (AND PERHAPS OTHERS) BE TAKEN INTO ACCOUNT BEFORE A DECISION IS MADE. LEHMANN

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: REFUGEE RESETTLEMENT, JEWS, MEETINGS, IMMIGRANTS
Control Number: n/a
Copy: SINGLE
Draft Date: 12 AUG 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: KelleyW0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976FRANKF06064
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760310-0589
From: FRANKFURT
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760861/aaaacbg1.tel
Line Count: 80
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: 76 STATE 198164, 76 ROME 12467
Review Action: RELEASED, APPROVED
Review Authority: KelleyW0
Review Comment: n/a
Review Content Flags:
Review Date: 29 MAR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <29 MAR 2004 by greeneet>; APPROVED <03 AUG 2004 by KelleyW0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SOVIET JEWS WHO CHANGE DIRECTION IN VIENNA
TAGS: PFOR, SREF, US, UR, IS
To: STATE BONN
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006